

EPA's Nine Elements for Plans

- a. Identify causes & sources of pollution
- b. Estimate load reductions expected
- c. Describe mgmt measures & targeted critical areas
- d. Estimate technical and financial assistance needed
- e. Develop education component
- f. Develop schedule
- g. Describe interim, measurable milestones
- h. Identify indicators to measure progress
- i. Develop a monitoring component

Source: US EPA, 2004 319 Supplemental Guidelines

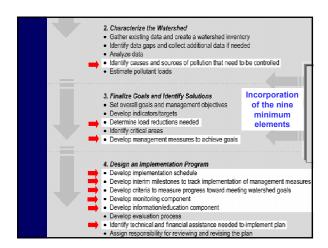
EPA Nonpoint Source Guidelines

- Watershed plans needed to restore impaired waters & protect other waters
- Plans are required for projects funded with 319 incremental funds
- If TMDL exists, plan must incorporate TMDL load reductions
- If TMDL developed after plan, it must be amended to reflect TMDL load limits
- Plans should be designed to meet WQS
- Plans must include nine elements ("a-i")

319 Work Plans



- Can be designed to develop a watershed-based plan
 - Must ID watershed, include plan development schedule, estimate of funds needed to develop plan
- Watershed plans do not need to be submitted to EPA for approval
 - States must ID plans to be implemented, provide schedule, and estimate 319 funding needed



A watershed approach is designed to be a collaborative, adaptive, and iterative process



What is a stakeholder?

- A group or individual who:
 - has the responsibility for implementing the decision.
 - is affected by the decision.
 - has the ability to impede or assist in implementing the decision.



Why are stakeholders important to the process?

- Ensures that concerns are factored into the decisions made
- Shares the responsibility of the decision
- Enables partnerships to be formed to combine financial resources
- Shares implementation of the decision
- Establishes a framework for planning and conducting management activities

Why Teams Fail

- Past failures
- No commitment
- Worry about lost independence
- Lack of credit for contributions
- Personality conflicts
- Power struggles
- No agreement on roles and responsibilities
- Differences in cultural and personal values

Building Local Partnerships, CTIC

Keys to Team Success

- Broad-based stakeholder involvement
- Credibility, fairness, & openness
- Overcoming mistrust and skepticism
- Strong leadership
- Commitment and involvement of high-level visible leaders



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Key Principles in Designing a Stakeholder Process

- Legitimacy
- Accountability
- Inclusiveness
- Accessibility
- Adaptability



For best results, coordinate the watershed planning effort with other federal, state, and local activities

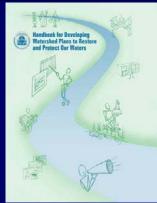


How large a planning area? Subwatershed (14-digit HUC or small urban drainage) Watershed (11-digit HUC; may vary) River Basin

Identifying planning units

- Statewide mgmt unit designations
 - Requires support for coordination; may be laborious
 - Likely to require technical & other support
- Local/regional voluntary cooperatives
 - Depends on local collaborative efforts
 - Lots of local energy & commitment required
- Hybrid approach
 - State / tribe provides incentives for cooperation
 - Tech & other support available to interested groups

Watershed **Planning** Handbook



http://www.epa.gov/owow/nps/watershed

Contents of a Watershed

- Introduction
 - Plan area & description, partners, background
- Water quality information & analysis

 - WQ goals, monitoring/assessment results
 Key pollutants / stressors, sources, current loads
- Proposed management measures
 - Load reductions needed, BMP types proposed
 Reductions expected from BMPs, installation sites
- Implementation plan
 - Public info/education & outreach/involvement plan
 BMP/\$\$/TA support sources, project schedule & costs
- Monitoring and adaptive management appr
 - Interim measurable milestones, load reduction criteri
 - Evaluation framework, monitoring plan & partners

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Introduction ■ Geographic area ◆ Basis for selection ■ Watershed inventory • Physical description • Climate 05090203 Geology Hydrology • Biota ◆ Land cover & uses • Resources & recreation • Programmatic infrastructure • Economic, social, cultural and historic background

Water quality info & analysis

Water quality goals

Partners

- Designated uses, WQ criteria
- Restoration and protection goals
 Flooding, aesthetics, others???
- Monitoring and assessment results
 - Desktop data mining, local monitoring results
 ID impaired & threatened waters
- Key pollutants / stressors
 - Check 303(d); local monitoring/assessment
- Pollutant sources
 - From 303(d) or other assessment
- Current loads
 - Estimate, model, or otherwise quantify



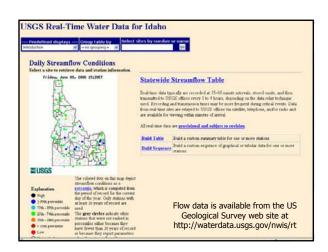
Types of Data for Watershed Characterization

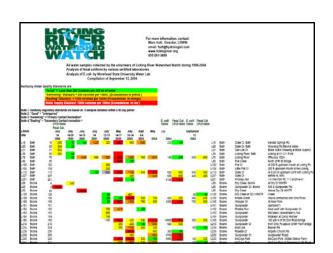
- Physical and Natural Features
 - Watershed boundaries
 - Hydrology
 - Topography
 - Soils
 - Climate
 - Habitat
 - Wildlife
- Land Use and Population Characteristics
 - ◆ Land use and land cover
 - Existing management practices
 - Demographics

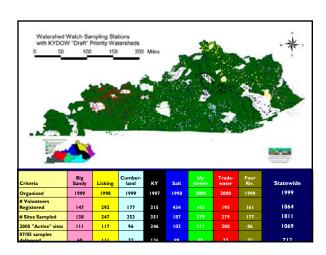
- Waterbody Conditions
 - Water quality standards305(b) report

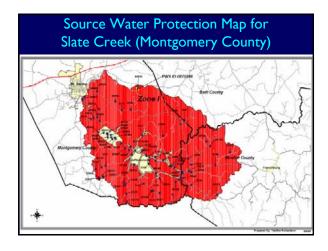
 - → 303(d) list
 - TMDL reports
 - Source Water Protection Areas
- Pollutant Sources
 - Point sources Nonpoint sources
- Waterbody Monitoring Data
- Water quality data
- ◆ Flow data
- ◆ Biological data

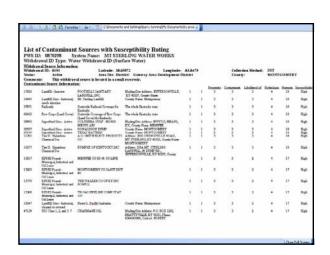
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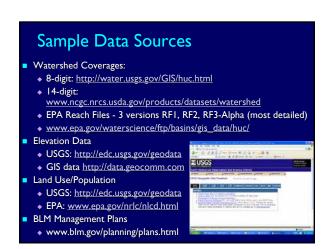












Other Data Sources

- State 303 (d) lists and TMDL reports
 - ◆ www.epa.gov/owow/tmdl
- Point source discharge permits
 - www.epa.gov/enviro/html/pcs/index.html
- Agricultural Statistics
 - ◆ http://www.nass.usda.gov/ index.asp
- Septic tank use
 - http://quickfacts.census.gov/



Identifying stressors and sources

- Identify specific causes & sources of water quality impairments or threats
 - ◆ Examples: metals / acidity from X number of abandoned mine lands, sediment & high flows from urban runoff, sediment from construction sites, habitat loss from channelization, etc.
- Quantify or estimate pollutant sources requiring controls
 - ◆ Examples: # of miles of pasture streams needing fencing; number of mine sites needing treatment with estimates and general profiles of flows, etc.
 - Can "bundle" stressors and/or sources
 - All pasture cattle operations, all development sites
 All sources of sediment, all sources of phosphorus



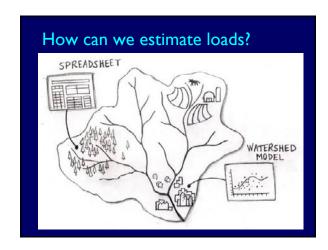


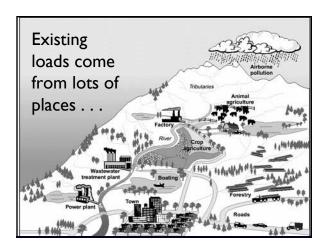
Supplementing available data

- ♦ Windshield surveys
- ◆ Interviews with residents
- ◆ Volunteer monitoring
- ◆ Bioassessment
- ◆ Targeted sampling
- ◆ Chemical/biological sampling

Helps lay the groundwork for implementation!

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Existing loads come from:

- Point-source discharges (NPDES facilities)
 - ♦ Info is available on the discharges (DMRs, etc.)
 - Some are steady-flow, others are precip-driven
- Nonpoint sources (polluted runoff)
 - ♦ All are (mostly) precip-driven
 - ◆ Calculating the "wash-off, runoff" load is tough ◆ Literature values can be used to estimate

 - ◆ Modeling gets you closer do you need it?
- Air / atmospheric deposition
 - ◆ Can be significant in some locations

Pollutant		Potential Sources	Impacts on Waterbody Uses	
Pollutant	Point Sources	Nonpoint Sources	illipacts on waterbody oses	
Pathogens	WWTPs CSOs/SSOs Permitted CAFOs Discharges from meat processing facilities Landfills	Animals (domestic, wildlife, livestock) Malifunctioning septic systems Pastures Boat pumpout facilities Land application of manure Land application of wastewater	Primarily human health risks Risk of liness from ingestion or from contact with contaminated water through recreation increased cost of treatment of drinkin water supplies Shelifish bed closures	
Metals	Urban runoff WWTPs CSO/SSOs Landfills Industrial facilities Mine discharges	Abandoned mine drainage Hazardous waste sites (unknown or partially treated sources) Marinas	Aquatic life impairments (e.g., reduce fish populations due to acuterichronic concentrations or contaminated sediment) Drinking water supplies (elevated concentrations in source water) Fish contamination (e.g., mercury)	
Nutrients	WWTPs CSOS/SSOs CAFOs Discharge from food-processing facilities Landfills	Cropland (fertilizer application) Landscaped spaces in developed areas (e.g., lamits, god course) Asimate (domestic, wicatie, livestock) Mallanciccinity aspot systems Pastures Boat pumpout Land application of manure or wasteracter	Acquaits file impairments (e.g., effects from excess plant growth, out to the control of the con	

Pollutant		Potential Sources	Impacts on Waterbody Uses
Pollutant	Point Sources	Nonpoint Sources	impacts on waterbody oses
Sediment	WWTPs Urban stormwater systems	Agriculture (cropland and pastureland erosion) Silviculture and timber harvesting Rangeland erosion Excessive streambank erosion Construction Construction Urban runoff Landsiddes Abandoned mine drainage Stream channel modification	Filis pools used for refuge and rearing Filis interstitial spaces between grave (reduces spaming habitat by rearing reducing oxygen exchange) Whin suspended, prevents fish from seeing food and can clog gills; high levels of suspended sediment can cause fish to avoid the stream Tastecoder problems in drinking water Tastecoder problems in drinking water Impairs awimmight booting because of physical attention of the channel indirect impacts on necreations for the channel
Temperature	WWTPs Cooling water discharges (power plants and other industrial sources) Urban stormwater systems	Lack of rigarian shading Shallow or wide channels (due to hydrologic modification) Hydrolectric dams Urban runoff (warmer runoff from impervious surfaces) Sediment (doudy water absorbs more heat than clear water) Abandoned mine drainage	Causes lethal effects when temperature serveds tolerance limit increases metabolism results in high oxygen demand for aquatic organisms; increases tood requirements Decreases growth rates and DO influences timing of migration increases rates of photosynthesis increases rates of photosynthesis increases rates of photosynthesis cincreases algal growth, depletes oxygen through plant decomposition) Causes excess plant growth.





Pollutant	Central business district	Other commercial	Industrial	Single family res.	Multi-family res.	Cropland	Pasture	Forest	Open
TSS	1080	840	56	17	440	450	340	85	7
COD	1070	1020	63	28	330	n.a.	n.a.	n.a.	2.0
Pb	7.1	3.0	2.0 - 7.1	0.1	0.7	0.005 - 0.006	0.003 - 0.015	0.01 - 0.03	n.a.
Zn	3.0	3.3	3.5 - 12	0.22	0.33	0.03 - 0.08	0.02 - 0.17	0.01 - 0.03	n.a.
Cu	2.1	n.a.	0.33 - 1.1	0.03	0.33	0.01 - 0.06	0.02 - 0.04	0.02 - 0.03	n.a.
NO3+NO2-N	4.5	0.67	0.45	0.33	3.8	7.9	0.33	0.56	0.33
TKN	15	15	2.2 - 15	1.1 - 5.6	3.4 - 4.5	1.7	0.67	2.9	1.7
TP	2.8	2.7	0.9 - 4.0	0.2 - 1.5	1.3 - 1.6	0.1 - 3.0	0.07 - 3.0	0.02 - 0.45	0.00

What is a "load?" Maybe measured by weight ... Kilograms per day Pounds per week Tons per month Maybe not ... Concentration-based expression of the "load" (e.g., milligrams per liter) mg/L x L/day = mg/day [C = m/v] # of miles of streambank needing stabilization or vegetation # of AFOs requiring nutrient plans % of urban area to be 'perforated'

Identification of causes & sources

- What "pollutants" are you dealing with?
 - Chemical or other stressors or causes of impairment
- How big is the problem for each?
- How do you know?
 - Did you "measure" them?
 - Did you estimate? How?
- Where are they coming from?
 - ◆ Can you put the info on a map?
- Can you estimate the % from each source?



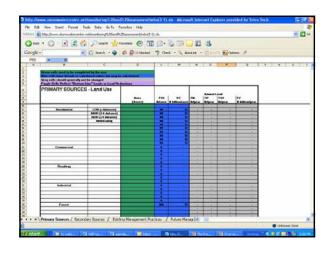
Reducing loads: the basics

- Simple (linear) approach
 - ◆ Use observed data
 - ◆ Empirical relationships
 - ◆ Reduce the concentration
 - Reduce the source area
 - ◆ Reduce # of sources
- Complex (modeled) approach
 - Model the loadings
 - ◆ Model BMP reductions
 - Layers can include topography, soils, climate, land use, land cover, pollutant transport/fate, point sources, management practices, etc.

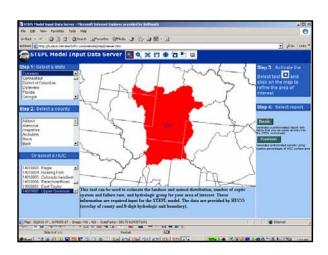


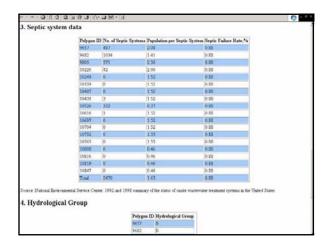
To model, or not to model . .

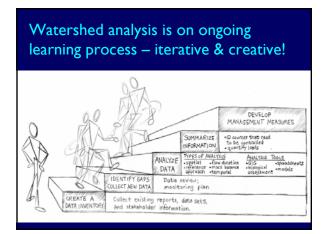
- As these things increase:
 - ◆ Number of pollutants
 - ◆ Complexity of loads/stressors
 - ◆ Uncertainty regarding existing information
 - ◆ Expense involved in addressing problems
- The need for more sophisticated modeling also increases







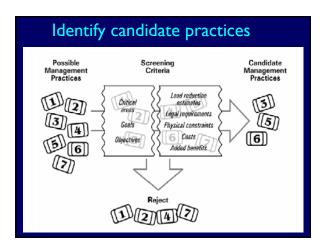




Proposed management measures Load reductions needed • Estimate quantitatively Metrics selected should make sense! ■ BMP types proposed ◆ What will lessen your 'loads'? • Applicable to your situation? ■ Load reductions from BMPs ∆ Urban How can you measure BMP impacts? A Agriculture Reduction: 50% • Use literature or actual values Δ Forest Δ Other ■ BMP installation sites • Which sites will hit the source(s)? • Are there critical areas to focus on?

Examples of Different Scenarios to Meet the Same Load Target

Existing		Scen	ario 1	Scenario 2		
Source Phosphorus Loading (kg/y)		% Load Reduction	Allowable Load (kg/y)	% Load Reduction	Allowable Load (kg/y)	
Roads	78	26	58	20	62	
Pasture/Hay	21	26	16	10	19	
Cropland	218	26	162	55	98	
Forest	97	26	72	0	97	
Landfill	7	26	5	0	7	
Residential	6	26	5	0	6	
Groundwater	111	26	83	0	111	
Total	539	26	400	26	400	



Select the most appropriate BMPs

- Look at what's worked and what hasn't
- Research effectiveness
- Consider costs/benefits
- Property ownership/site access
- Look for added benefits
- Use a combination of techniques
- Focus efforts on critical areas; use more or better BMPs there





References for determining BMP effectiveness Stormwater/Urban (BMP Effectiveness database; Menu of BMPs) Agriculture (Ag Management Measure document) Forestry (Forestry Management Measures document) Mining (Development document for proposed Effluent Guideline for Mining) www.epa.gov/nps



www.epa.gov/owow/nps/agmm/ index.html Fecal Collform (%) Sedime. (%) Animai Waste Systems* 80 60 85 70 45 NA NA 55 Diversion Sys 85 60 Filter Strips NA 85 55 80 NA Terrace System 60 65 70 90 NA = not available. * Actual effectiveness depends on ails-specific conditions. Values are not cumulative between practic Each cetagory includes several specific types of practices. * Total phosphorus includes total and dissolved phosphorus; total nitrogen includes organis—N, ammon instruss—N. * Includes methods for collecting, storing, and disposited of nunoff and process-generated westversier. * Specific practices include diversion of uncontaminated water from confinement fiscilities. * Includes a paradices that recode contamination theses using vagariate control measures. * Includes a paradices are successed as larger goords, waste change storictures, weeks treatment appoint.

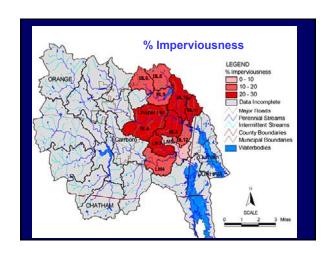


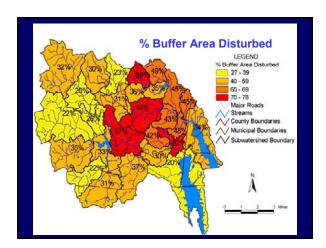


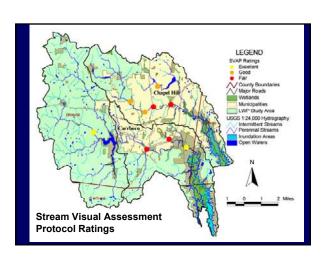


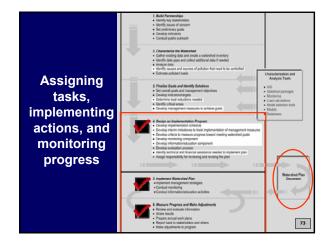
Sample BMP effectiveness table Table 6-3. BMPs and removal efficiencies used in Site Evaluation Tool BMP percent efficiency TSS Total Nitrogen Total Phosphorus Fecal Coliform Wet pond 854 33* 51* Dry detention Stormwater wetland 78° Sand filter 874 90° Enhancedg Grass swale 93* 92* 83* -25* Grass swale 25-ft forest buffer 57°,c 34 h.c 50-ft forest buffer 62 %.4 31 80 38 9.4 5* 41 0.0 75-ft forest buffer 65 h.c 33 hz 51 34 14 100-ft forest buffer 67** 43 *** 200-ft forest buffer 72 hs * Winer, R. 2000. National Pollutant Removal Performance Watershed Protection, Ellicott City, MD.

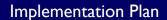
What should we monitor? Indicators that: Characterize the watershed Define and/or refine your understanding of the problem(s), such as water quality criteria violations, etc. Show changes in targeted water quality or habitat conditions Efficiently provide effective management information











- Public information & education
- Outreach and involvement
- Support for:
 - ◆ BMPs
 - ***** \$\$\$\$
 - ◆ Technical Assistance
- Project schedule
- Project costs



Asking the right questions . . .

- Who can help implement the BMPs or controls?
 - Agencies, businesses, non-profits, citizens, producers
- How can they be implemented?
 - What has been done in the past?
 - ◆ How well did it work?
 - Can we do it (or adapt it) here?
- When can we get started?
 - Reasonable short-term actions
 - Long-term or major actions
- How do we know if it's working?
 - And what do we do if it's not?



Identify sources of support

- Funding sources
 - ◆ Grants, contracts, donations
 - ◆ Supplemental Env. Projects
- Sources of technical assistance
 - ◆ Internal and external
- Regulatory or other authority
 - ◆ Health dept. planning/zoning
 - ♦ WHPP, SWPP, etc.
- Matching support sources
 - ◆ Be creative!



Developing info/ed activities

- Define overall goal and objectives
- Identify and characterize target audience
- Create message(s) for target audience(s)
- Package the messages for distribution
- Distribute messages to the audiences
- Evaluate the information/education effort











Prioritizing management efforts

- Integrate assessment results across objectives
- Example factors to consider:
 - Highest threats to achieving objectives
 - Regulatory requirements
 - Where are existing management regulations, programs, policies, practices falling short
 - Stakeholder preferences



Setting times and targets

- Develop implementation schedule
 - Think about short term (< 2 yrs) and long-term (> 5 yrs) goals
- Determine how you will measure success
 - What indicators are linked to the problems you're dealing with?
- Set interim milestones
 - What helps to show progress?
 - Can be both water quality & programmatic indicators



Establish indicators & targets for management objectives

INDICATOR = measurable parameter used to evaluate relationship between pollutant sources and environmental conditions

TARGET = value of indicator that is set as the goal to achieve



Other types of indicators

- Environmental Indicators:
 - ♦ # of occurrences of algal blooms
 - miles of streambank restored or fenced off
 - ♦ % increase in "healthy-stream" critters
 - ◆ Increase in DO
 - \bullet # of waterbodies restored
- Administrative/programmatic indicators
 - → # of BMPs installed
 - ◆ # of newspaper stories printed
 - ◆ # of people educated/trained
 - ◆ # of public meetings held
 - # of volunteers attending activities
 - # of storm drains stenciled



Monitoring and adaptive management

- Interim measurable milestones
 - ullet Load reduction targets
- Monitoring component
 - Who will help with monitoring?
 - Measuring your chosen indicators
- Develop evaluation framework
 - ◆ Indicator targets vs. collected data



Example milestones



- Short-term (< I yr)
 - Achieve 25% reduction in sediment load on 1,000 acres of ag land in the Cross Creek watershed by implementing rotational grazing practices.
- Mid-term (1-4 yrs)
 - Reduce streambank erosion and sediment loading rate by 30% by reestablishing vegetation along 3,600 feet of Cross Creek.
- Long-term (>5 yrs)
 - Restore upper reaches of 6 tributaries and create buffer easements along 15,000 ft of Cross Creek feeder streams.

The watershed plan is done . . .



Now the real work begins!

Parameter	Lake Lehmann Watershed Management Plan	319 Work Plan #1
Period	2003 -2013	2003 - 2006
Geographic scope	180,000 acres	24,000 acres
Goal statement	Improve watershed conditions to support a sustainable fisheries	Reduce sediment loadings from priority subwatershed XY
Example objectives and key elements	Increase the index of biological integrity from 30 to 75 Identification of causes and sources of sediment Identification of load reduction expected Identification of management practices needed Identification of critical areas	Treat 5,000 acres of cropland with crop residue management (CRM) practices Six teraces to treat 1,200 acres Five buffer strips established for a total of 8,000 feet
Implementation	CRM: 2,000 acres of row crop/year into CRM Terraces: 4 felds/year, 40 fields total Buffers: restore 1 to 1.5 miles of riparian area/year – 8 miles total Field buffers: 100 fields total	Develop training materials on CRM in year 1 Hold 2 workshop each in years 2 and 3 2 terraces/year 1 buffer strip in first year and 2 each in years 2 and 3
Costs	\$4,020,000 over 10 years \$800,000 for information and education (I&E) \$800,000 for monitoring and reporting \$1,990,000 for buffers (18,000 acres at \$110 / acre) \$140,000 for 40 terraces \$500,000 for CRM	\$250,000 over 3 years \$50,000 to prepare training materials and give 5 workshops on CRM \$160,000 for BMP cost sharing \$40,000 for monitoring and reporting
Schedule	Begin slowly and accelerate (build on successes) Establish interim milestones Cropland: 2008 – reduce soils erosion by 80.000 tons/war.	See above Annual progress reports

Who will implement the plan?

Structure can vary widely

- Public agencies
 - Tribes, cities, counties

 - Water or wastewater utilityState agency or river authority
 - Basin planning teams
- ◆ Private entities
 - Watershed association

• Ag producer council Any well-organized single or multiple entity approach can coordinate and document the effort

Coordinate with other water resource and land use programs

- Section 303, Water Quality Standards, TMDLs
- Section 319, NPS Program
- Section 402, NPDES Permits, CAFOs, Stormwater I & II
- Source Water Protection Plans local water utilities
- Wetlands Protection Programs
- EQIP, CRP, BLM, USFS, USFVVS
- More...



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During implementation, remember:

- Plans are guides, not straitjackets
- Be aware of unforeseen opportunities
- Picking the low-hanging fruit is easy, but it helps to build a sense of progress & momentum
- If possible, work quietly for as long as you can on the most contentious issues



Finally...Make Adjustments

- Monitor water quality and BMPs
 - ◆ Compare results to goals
 - ◆ Are you making progress?
 - Are you meeting your goals?
- If you aren't meeting implementation milestones
- If you aren't making progress toward reducing pollutant loads....



The Bottom Line:

- Load reduction estimates are critical for nonpoint sources
- Preliminary info & estimates can be modified & corrected over time, if necessary
- NPS 319 funded management measures should proceed only after reasonable estimates are made of how far they will go towards achieving water quality targets.



Stepping through a watershed plan a. Identify causes & sources of pollution b. Estimate load reductions expected c. Describe mgmt measures & targeted critical areas d. Estimate technical and financial assistance needed e. Develop education component f. Develop schedule g. Describe interim, measurable milestones h. Identify indicators to measure progress

Source: US EPA, 2004 319 Supplemental Guidelines